

Message Text

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PAGE 01 LONDON 03343 051358Z
ACTION SS-25

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-----051359 042898 /46
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FM AMEMBASSY LONDON
TO SECSTATE WASHDC IMMEDIATE 1283

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EXDIS

FOR AMBASSADOR EASUM EYES ONLY

FOLLOWING TELEGRAM SENT ACTION LAGOS FEB 28 REPEATED
FOR YOUR ACTION:

QUOTE

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EXDIS

FOR CROSBY ONLY FROM EASUM

E.O. 11652: NA
TAGS: PFOR, NI
SUBJ: AID OPTIONS

1. REGARDING TED'S OPTIONS PAPER THAT YOU AND I DIS-
CUSSED EN ROUTE AIRPORT SATURDAY, YOU MAY TELL TED THAT
HIS THREE ALTERNATIVES SEEM TO ME TO CONTAIN SEVERAL
INTERNAL INCONSISTENCIES AND TO LEAVE A NUMBER OF OTHER
POSSIBLE ARRANGEMENTS UNEXPLORED. I RECOGNIZE HE WAS
DRAFTING IN HASTE AND MAY NOT HAVE INTENDED HIS LIST TO
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BE EXHAUSTIVE. IN ANY CASE, I BELIEVE YOU SHOULD ADDRESS
THE VARIOUS OPTIONS DE NOVO (IN FACT, TABULA RASA) WHEN
YOU SIT DOWN WITH HIM AND HARRY TO PREPARE THE OPTIONS
CABLE. OPTIONS CABLE SHOULD REACH DEPARTMENT BY
MARCH 16 SO THAT INTERESTED OFFICES WILL HAVE HAD AMPLE
OPPORTUNITY DIGEST IT BY TIME I DISCUSS THESE MATTERS
WITH THEM.

2. TED'S FIRST OPTION PROPOSES THAT HE PREPARE A DEVELOPMENT STRATEGY PAPER BY END APRIL. SUCH A PAPER SHOULD BE PREPARED REGARDLESS OF THE DECISION EVENTUALLY TAKEN ON THE ASSIGNMENT OPTIONS. BUT WHY SO LATE AS END APRIL, ESPECIALLY IN VIEW FACT THAT I HAD ASKED FOR SOMETHING LIKE THIS FROM TED FOR THE PAST MONTHS AGO. I SUGGEST YOU ASK TED TO GIVE YOU A DRAFT BY MID-MARCH, WHICH YOU WOULD THEN CIRCULATE FOR COMMENT BY CAHILL (OR HIS HENCHMEN IF HE HAS LEFT), THORBURN, HEDGES AND BRUCE. THEN USE THE LAST WEEK OF MARCH TO PULL IT ALL TOGETHER SO THAT I CAN REVIEW AN AGREED FINAL DRAFT WHEN I RETURN FIRST WEEK APRIL. SUCH A PAPER MUST DEAL WITH ALL DIMENSIONS OF DEVELOPMENT, INCLUDING THOSE THAT HAVE TRADITIONALLY BEEN RESPONSIBILITY OF ECON/COMMERCIAL AND USIS COMPONENTS OF THE MISSION. YOU RATHER THAN HARRY MUST HONCHO THIS CHORE. IF THERE ARE DIFFERENCES OR DISSENTS THAT CANNOT BE HARMONIZED, THEY SHOULD BE PRESENTED IN WRITTEN FORM FOR OUR REVIEW TOGETHER IN APRIL.

3. MANY OF THE IDEAS THAT TED INCLUDES IN THE PAPER HE GAVE US FRIDAY ON "NEW DEVELOPMENT INITIATIVE POSSIBILITIES" ARE ATTRACTIVE. THEY ARE, OF COURSE, NOT EXCLUSIVELY HIS. I SEE THEM AS BEING SOME OF THE COURSES OF ACTION THAT THE STRATEGY PAPER COULD PROPOSE. THERE ARE OR SHOULD BE ECON/COMMERCIAL AND/OR USIS DIMENSIONS IN EACH COURSE OF ACTION. I SEE A TECHNICAL COOPERATION AGREEMENT AS LITTLE DIFFERENT FROM THE STRATEGY PAPER, OR PERHAPS AS ONE OF THE PRINCIPAL RESULTS OR PRODUCTS OF LIMITED OFFICIAL USE

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THE STRATEGY PAPER. IN OTHER WORDS, THE COOPERATION AGREEMENT WOULD BE A FORMAL BILATERAL ARTICULATION OF THE STRATEGY PAPER IN SUMMARY FORM. THE DEGREE OF DETAIL IT MIGHT INCLUDE WOULD DEPEND ON US/FMG DISCUSSIONS ON WHICH WE MIGHT SOON EMBARK IN AN EXPLORATORY AND PRELIMINARY WAY, WITH DEPARTMENT CONCURRENCE. A "JOINT COMMISSION" MIGHT OR MIGHT NOT BE A INFRASTRUCTURAL PRODUCT OF SUCH A TECHNICAL COOPERATION AGREEMENT, BUT CERTAINLY JOINT DISCUSSIONS WOULD BE REQUIRED IN THE DEVELOPMENT OF THE SUBSTANCE OF THE AGREEMENT.

4. I DO NOT BELIEVE TED'S ONGOING RESPONSIBILITIES FOR PROJECT PHASE-OUT EITHER NEED, OR SHOULD BE PERMITTED, TO PREVENT HIM FROM APPLYING HEAVY EFFORT BETWEEN NOW AND JUNE TO THE ACTIVITIES PROPOSED IN PARAGRAPHS TWO AND THREE. THESE ARE THE KINDS OF RESPONSIBILITIES FOR WHICH I RECRUITED HIM IN THE FIRST PLACE, AND BY WHICH HE ADMITS TO BE FAR MORE CHALLENGED THAN BY ADMINISTRATIVE DETAIL. IF HE WON'T TAKE ON THESE CHALLENGES UNDER

HARRY'S TUTELAGE, OR IF WE CONCLUDE THAT THE CHEMISTRY BETWEEN THEM IS SUCH THAT IT WOULDN'T WORK OUT EVEN IF TED WERE WILLING, THEN TED CAN REPORT TO ME. MEANWHILE RADCLIFFE MUST BE PUSHED TO CLEAN UP EVERYTHING HE CAN BEFORE HE LEAVES AND ABOVE ALL TO LEAVE SYSTEMS AND PROCEDURES BEHIND THAT CAN BE APPLIED BY THE LOCAL STAFF WITHOUT TED'S SUBSTANTIAL INVOLVEMENT.

5. I SUSPECT MY LAST TALK WITH HARRY CONCERNING TED'S ROLE LEFT HIM WITH IMPRESSION THAT I THOUGHT TED'S ASSIGNMENT SHOULD NECESSARILY TERMINATE IN JUNE AND THAT I WOULD SO INFORM WASHINGTON WHEN I GET THERE. I AM STILL INCLINED THIS WAY BUT WOULD LIKE HOLD OFF FINAL DECISION ON THIS QUESTION AT LEAST UNTIL HARRY AND I HAVE DISCUSSED THE OPTIONS PAPER WITH WASHINGTON COUNTERPARTS. IT MAY THEN SEEM PREFERABLE HOLD OFF UNTIL WE HAVE ALL TALKED TOGETHER AGAIN IN LAGOS IN APRIL.
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ARMSTROPG

UNQUOTE
SPIERS

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NNN

Message Attributes

Automatic Decaptioning: Z
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